

# Massachusetts RPS: 2002 Cost Analysis Update – Sensitivity Analysis

---

Robert C. Grace  
Sustainable  
Energy  
Advantage



Karlynn S. Cory

*LaCapra Associates*

Presented to the MA RPS Advisory Group  
December 16, 2002



# Overview

---

- Analysis Goals & Limitations
- Updated Base Case Results
- Scenarios – High and Low RPS Cost
- Major Cost Drivers
- Implied Supply Mix
- Import Cost Analysis
- Conclusions

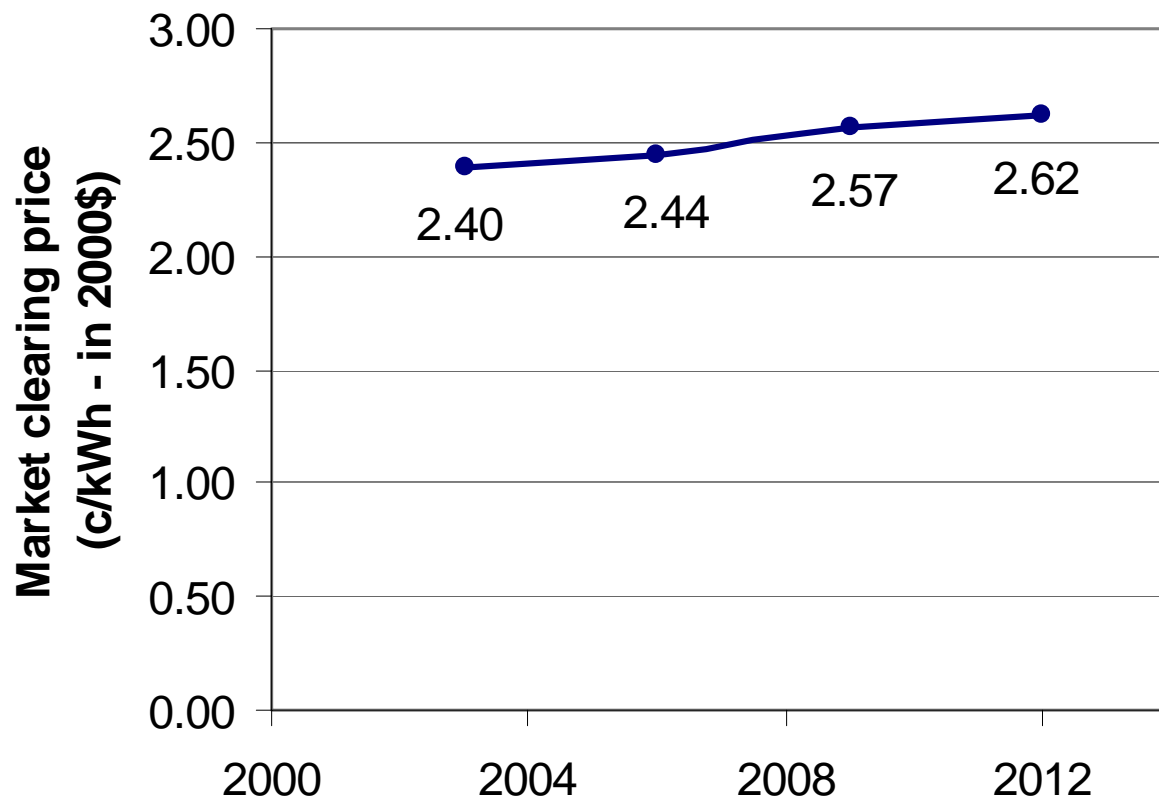


# Goals of Analysis

---

- Update to December 2000 Report
  - Capture market conditions, reflect final RPS rule
- Analysis of New Renewables Requirement
  - Incremental new renewable energy generated
  - Which technologies contribute, when
  - Forecast “market clearing prices” for RPS-eligible certificates
- What the Analysis is:
  - A ballpark bounding analysis of costs and impacts
- What the Analysis is not:
  - Full-blown cost-benefit analysis
  - An attempt to capture short-term volatility

# December 2000 Results - Forecast of Market Clearing Prices for RPS-eligible Certificates





# Analysis Limitations

---

- Examine Market, as it Exists Today
- Renewable Tech. Costs Difficult to Capture
  - Technological advance difficult to project
  - Little development experience in the Northeast
  - State and Federal support could decrease costs
  - Biomass fuel supply uncertain
- Quantity of Potential Renewables Unclear
  - Example: ignored wave/ocean
- Potential RPS Feedback Effects Ignored:
  - Increased portfolio diversity
  - Reduced regional natural gas consumption
  - Decreased regional wholesale market prices



# Updated Results: Base Case

---

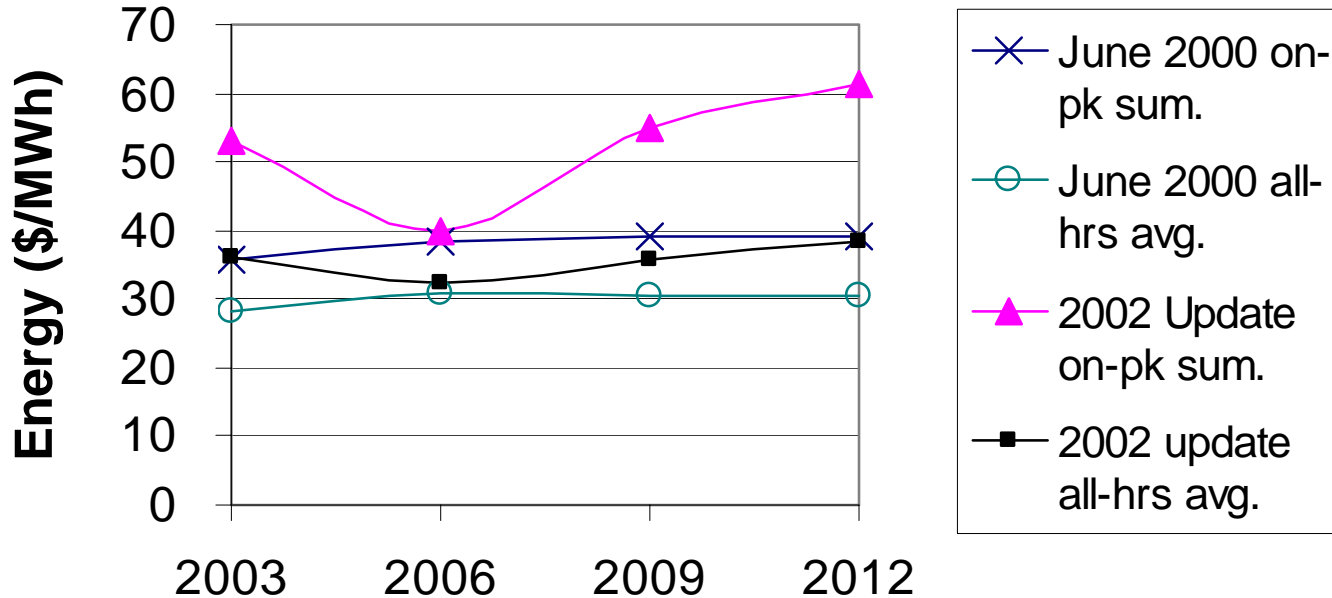
- Key assumptions
  - Reviewed at Nov. 7 session
  - Feedback at meeting, and via written comments, was helpful and taken into account
    - Examples: imports refinement; wind success probability adjustments, market price refinement, financing assumptions, etc.
- Projected results
- Implied supply mix
- Limitations

# Key Base Case Assumptions

- NY Imports: \$6/MWh (outwheeling); \$2/MWh (difference between western NY and NE hub); 0.75 S.F.; 4% losses
- Production Tax Credit: extended through 2006 (wind only)
- '06 Off-shore wind: \$1590/MW (~6.2 c/kWh); CF: 39%
- CT RPS: assumed fixed (include SO/DS) & starting over @ 0.5% Class I in '04
- Locational Marginal Pricing: 80% of RET; -\$2/MWh
- Wind finance: 45% debt @ 7.8% for 15 yrs (18% ROE)
- Baseload finance: 50% debt @ 7.6% for 12 yrs (15% ROE)
- Green marketing: increases to 417 GWh by 2012
- Biomass Fuel costs: \$2/mmBtu ~ \$20/green ton

# Base Case Key Assumptions – Wholesale Market Price Forecast

Energy in 2000\$



In 2000\$	2003	2006	2009	2012
Capacity (\$/kW-yr)	15	30	44	44



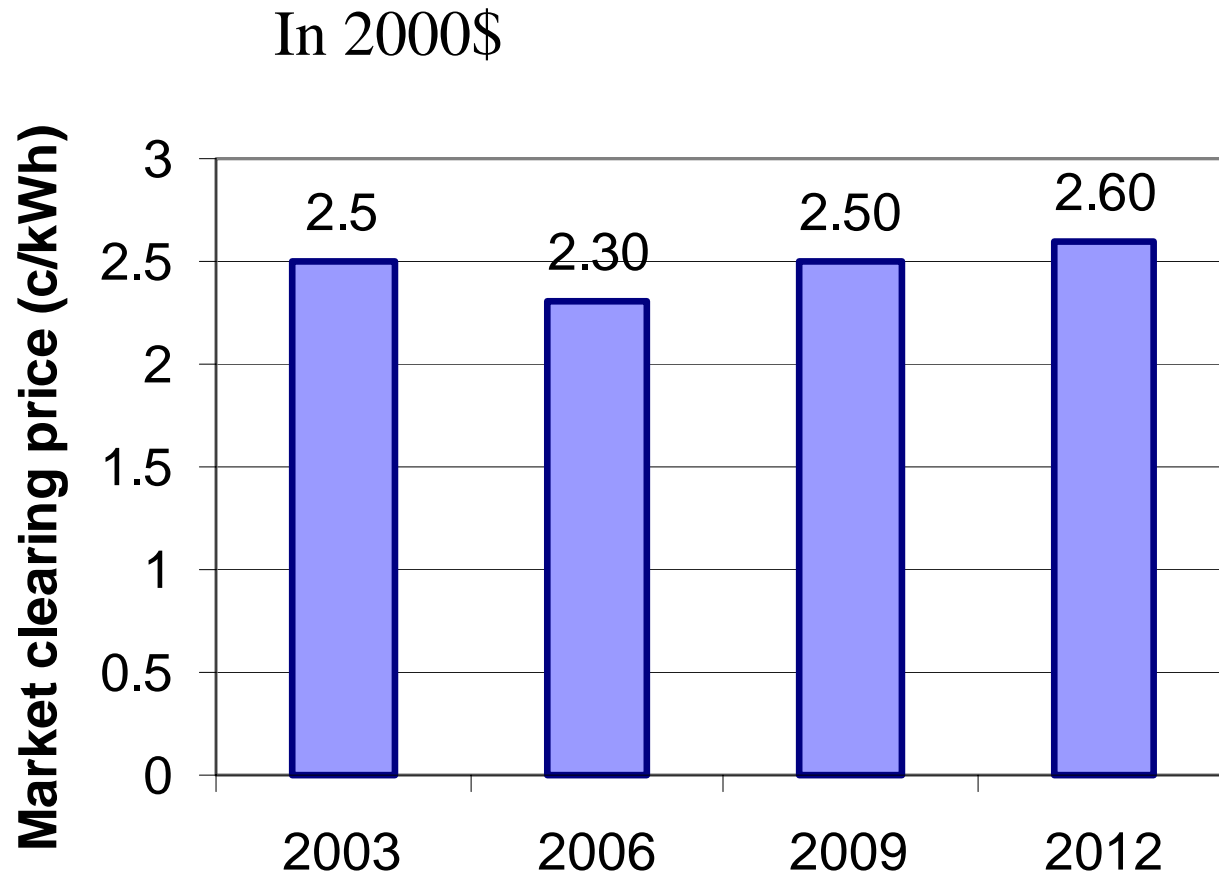


# 2003 Cost Projection

---

- Early compliance + committed projects sufficient for meeting 2003 targets without requiring new construction
- Costs likely to be determined by plants positioned to be “price takers”
- Cost-based analysis cannot capture the interplay between the following factors:
  - Bidding behavior of existing plants
  - Implicit opportunity cost of banking 2003 production for 2004/5
  - Possible exercise of market power bounded by cost of new entry
- For 2003, used 12/02 forward market price to represent market’s balancing of these factors

# Base Case Results – Certificates Price



# Base Case Results – Implied Supply Mix

		2003	2006	2009	2012
<b>N. Eng.</b>	<b>Biomass large</b>	16%	19%	33%	29%
	<b>Biomass small</b>	0%	0%	0%	1%
	<b>Digester</b>	0%	2%	1%	1%
	<b>Fuel cell</b>	0%	0%	2%	2%
	<b>Behind the meter</b>	0%	0%	1%	1%
	<b>Landfill gas</b>	83%	37%	27%	16%
	<b>PV</b>	0%	0%	0%	0%
	<b>Wind</b>	1%	24%	24%	22%
<b>NY</b>	<b>Digester</b>	0%	4%	2%	1%
	<b>Landfill gas</b>	0%	3%	2%	2%
	<b>Wind</b>	0%	10%	3%	7%
<b>HQ</b>	<b>Wind</b>	0%	0%	5%	18%
<b>TOTAL GWh</b>		307.0	1,854.3	3,356.6	6,176.3

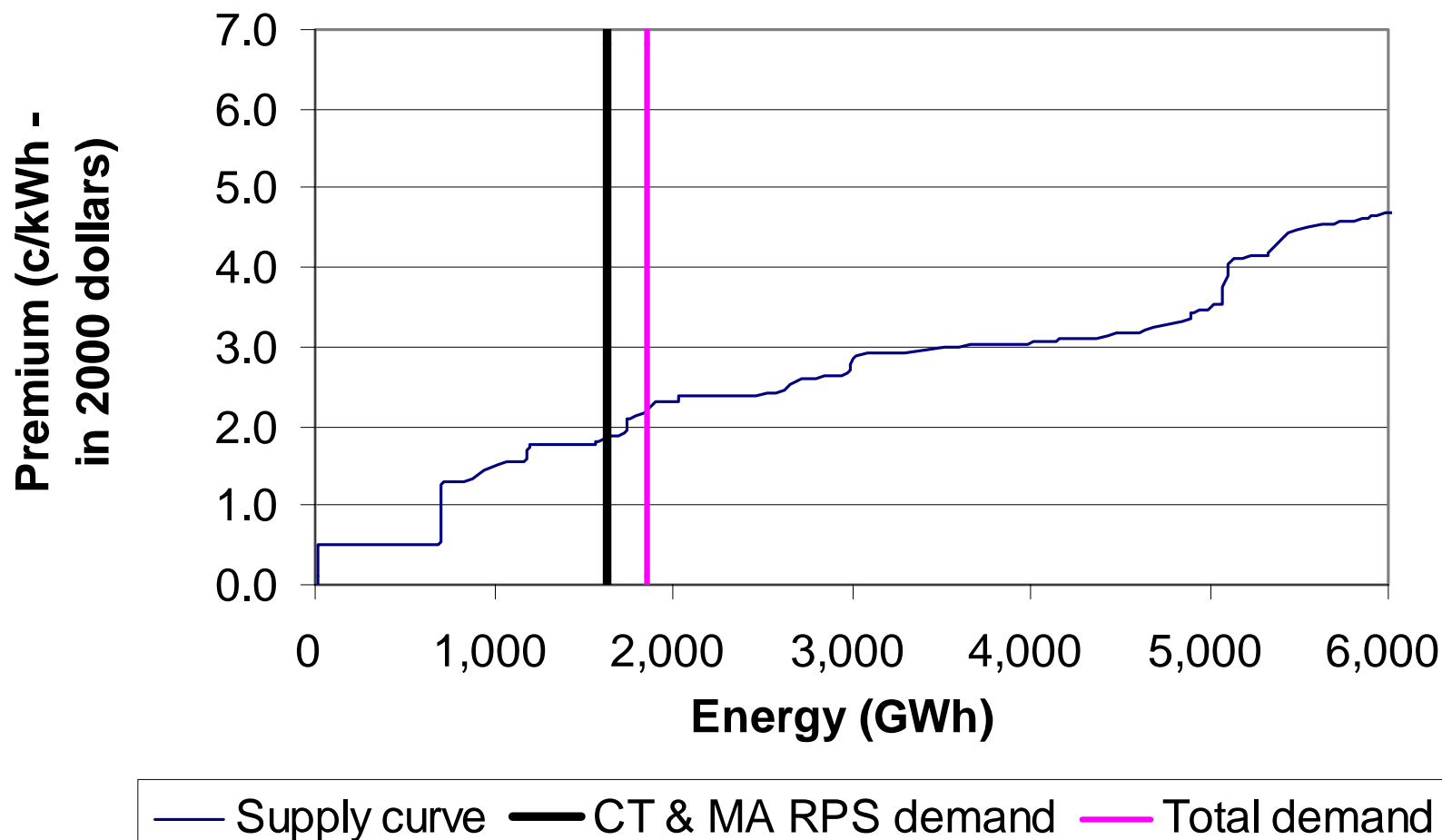


# Observations

---

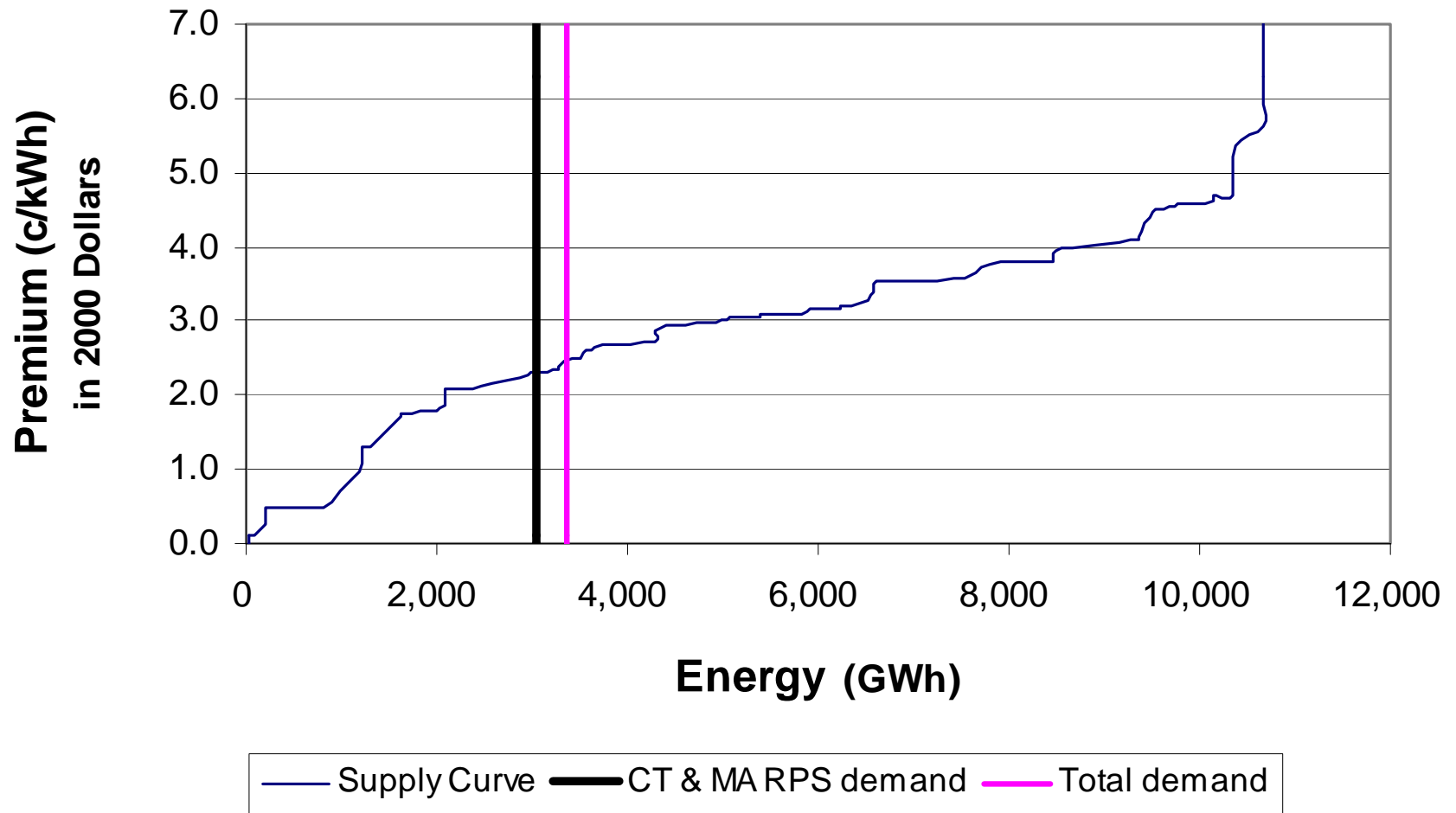
- Off-shore wind was just off the margin
- Within a few mils, there is a lot at play.
  - On-shore wind
  - Off-shore wind
  - Landfill gas
  - Imports (mostly NY LFG and wind)
  - Biogas co-fired at NGCC

## New Renewable Supply in New England 2006 - Base Compliance Cost Case



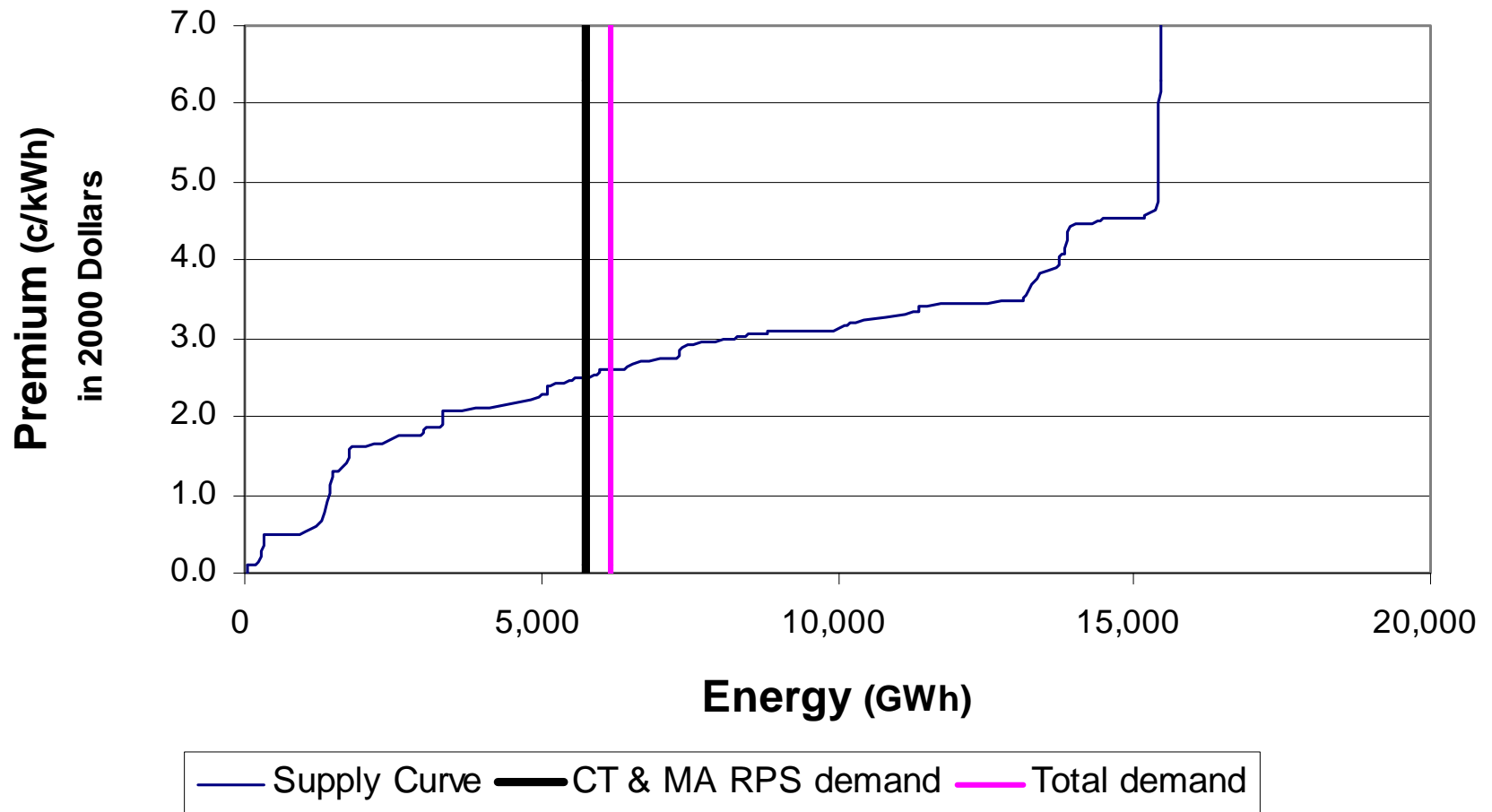
# New Renewable Supply in New England

2009 - Base Compliance Cost Case



# New Renewable Supply in New England

## 2012 - Base Compliance Cost Case





# **Scenarios:**

## **High and Low RPS Cost**

---

- Scenario Definitions
- Scenario Results – a broad envelope
- Implications



# Scenario Definitions - 1

	Lower Cost to Implement RPS	Base Case	Higher Cost to Implement RPS
<b>NY Imports Scheduling Factor</b>	1	0.75	0.65
<b>NY Import MWh costs</b>	Outwheel to NE: \$0/MWh NY to NE LMP: \$2/MWh	Outwheel to NE: \$6/MWh NY to NE LMP: \$2/MWh	<u>Increase by 25%:</u> Outwheel to NE: \$7.5/MWh NY to NE LMP: \$2.5/MWh
<b>PTC (wind only)</b>	End 2012	Thru 2006	Thru 2003
<b>Off Shore Wind</b>	\$1410/kW in 2006 (results in 1c/kWh decrease in 2006)	<u>MW avail (year):</u> 200 MW ('06) 400 MW ('09) 800 MW: ('12) Cap cost: \$1671/kW	Dates pushed 3 yrs due to federal siting process: 200 MW ('09) 400 MW ('12)
<b>On-shore wind probability scalar</b>	1.2	1.0	0.8

# Scenario Definitions - 2

	Lower Cost to Implement RPS	Base Case	Higher Cost to Implement RPS
<b>Biomass Fuel</b>	\$1.50	\$2/ Million BTU	\$3
<b>Green Marketing</b>	200 GWh	417 GWh in 2012	600 GWh
<b>CT RPS applies to all load</b>	Never	Yes – 0.5% Class I pushed back to '04	same as base
<b>LMP</b>	No derate (i.e. no constraints)	Derates energy income by \$2 for 80% of renewables	Derates by \$4 for 80% of renewables
<b>Financing</b>	Wind: 13.75% Baseload: 14.95%	Wind: 15% Baseload: 16.2%	Wind: 16.25% Baseload: 17.45%

## Base Case Wholesale Market Price Forecast

\$/MWh		2003	2006	2009	2012
<b>on-peak</b>	<b>summer</b>	53.0	40.0	55.0	61.2
	<b>other</b>	37.7	38.2	39.6	41.4
<b>off-peak</b>	<b>summer</b>	34.0	26.8	27.8	29.9
	<b>other</b>	28.0	26.7	27.8	29.3
Capacity price (\$/kW-yr)		15.0	30.0	43.8	43.8

# Scenario Definitions - 3

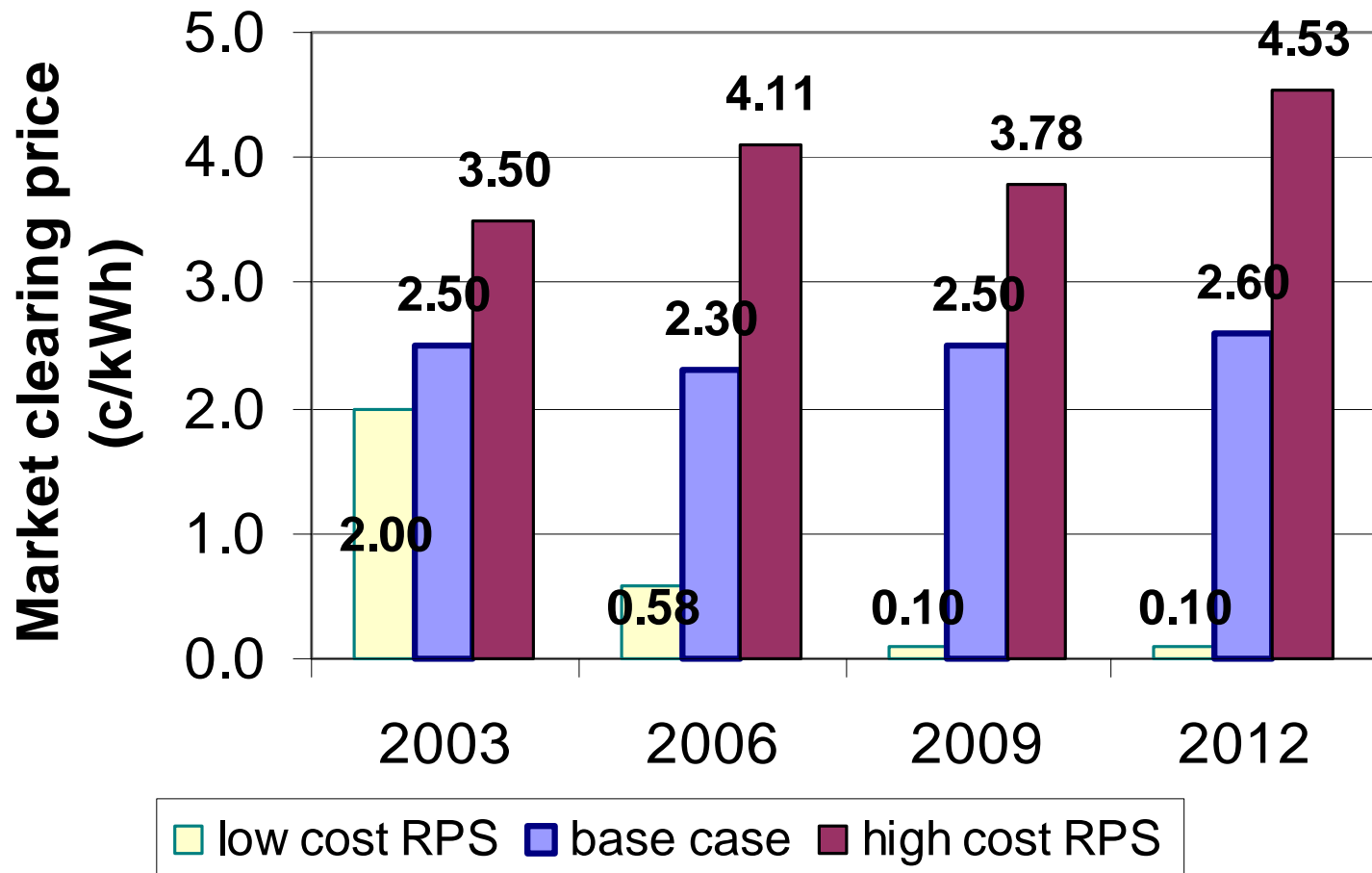
## LOW RPS Cost Case

\$/MWh		2003	2006	2009	2012
<b>on-peak</b>	<b>summer</b>	60.9	46.2	63.2	70.6
	<b>other</b>	43.3	43.9	45.6	47.8
<b>off-peak</b>	<b>summer</b>	39.1	30.9	32.0	34.3
	<b>other</b>	32.1	30.6	31.9	33.7
Capacity price (\$/kW-yr)		15.0	30.0	43.8	43.8

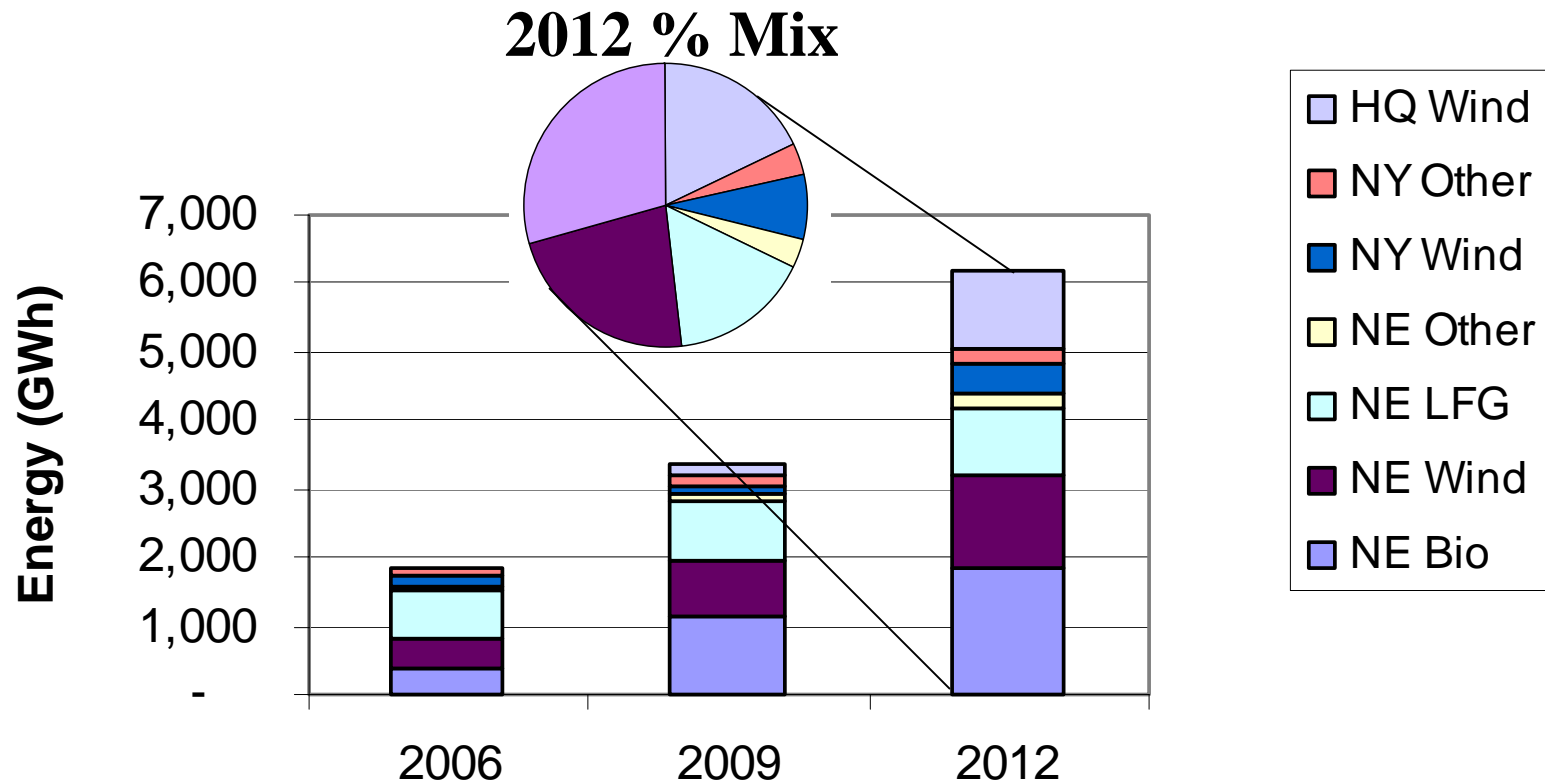
## HIGH RPS Cost Case

\$/MWh		2003	2006	2009	2012
<b>on-peak</b>	<b>summer</b>	45.2	33.9	46.8	51.9
	<b>other</b>	32.1	32.5	33.6	35.0
<b>off-peak</b>	<b>summer</b>	28.8	22.9	23.6	25.5
	<b>other</b>	23.9	22.8	23.6	24.9
Capacity price (\$/kW-yr)		15.0	30.0	43.8	43.8

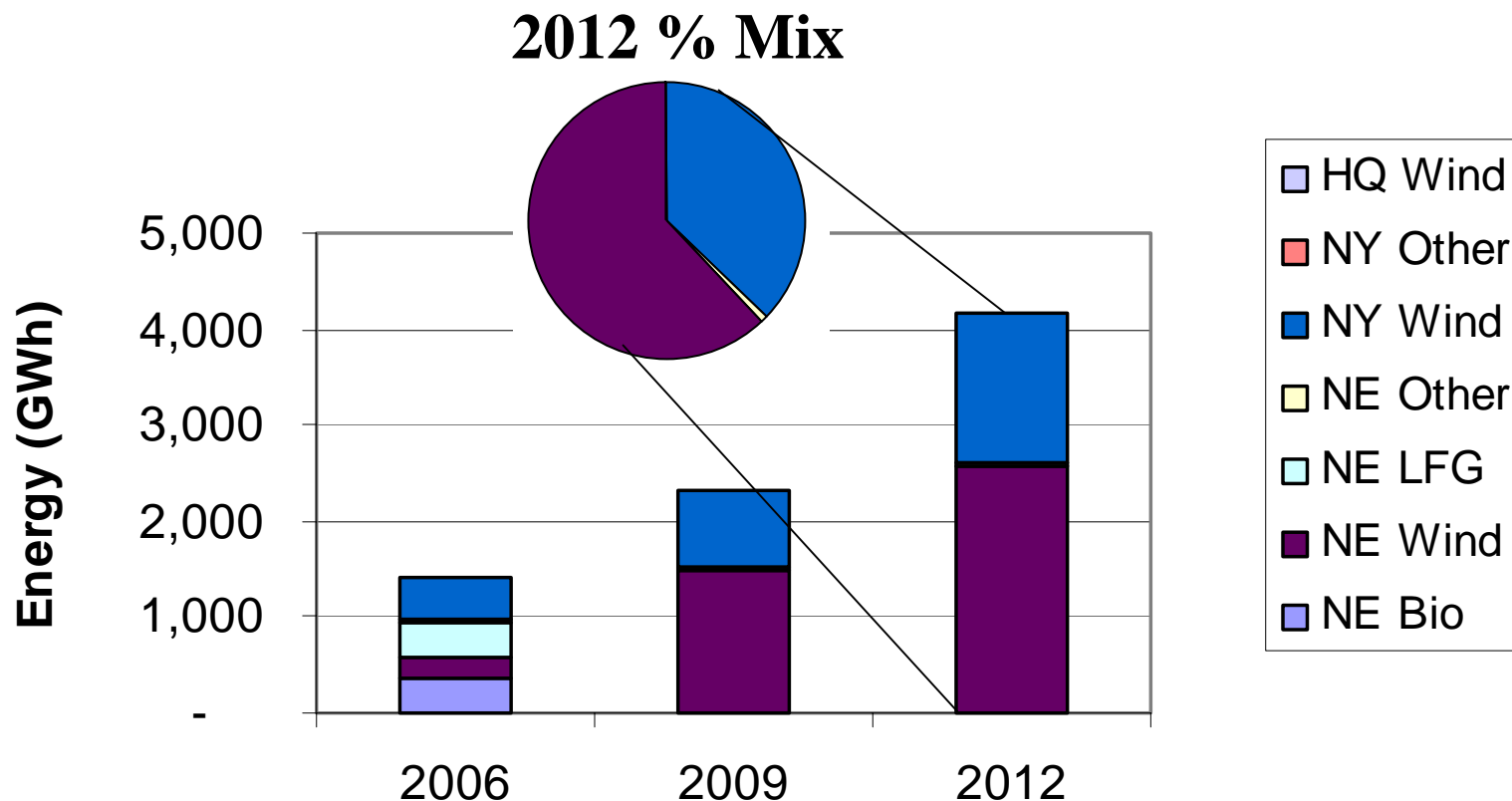
# Scenario Results – Certificates Price



# Supply Mix Comparison - Base Case

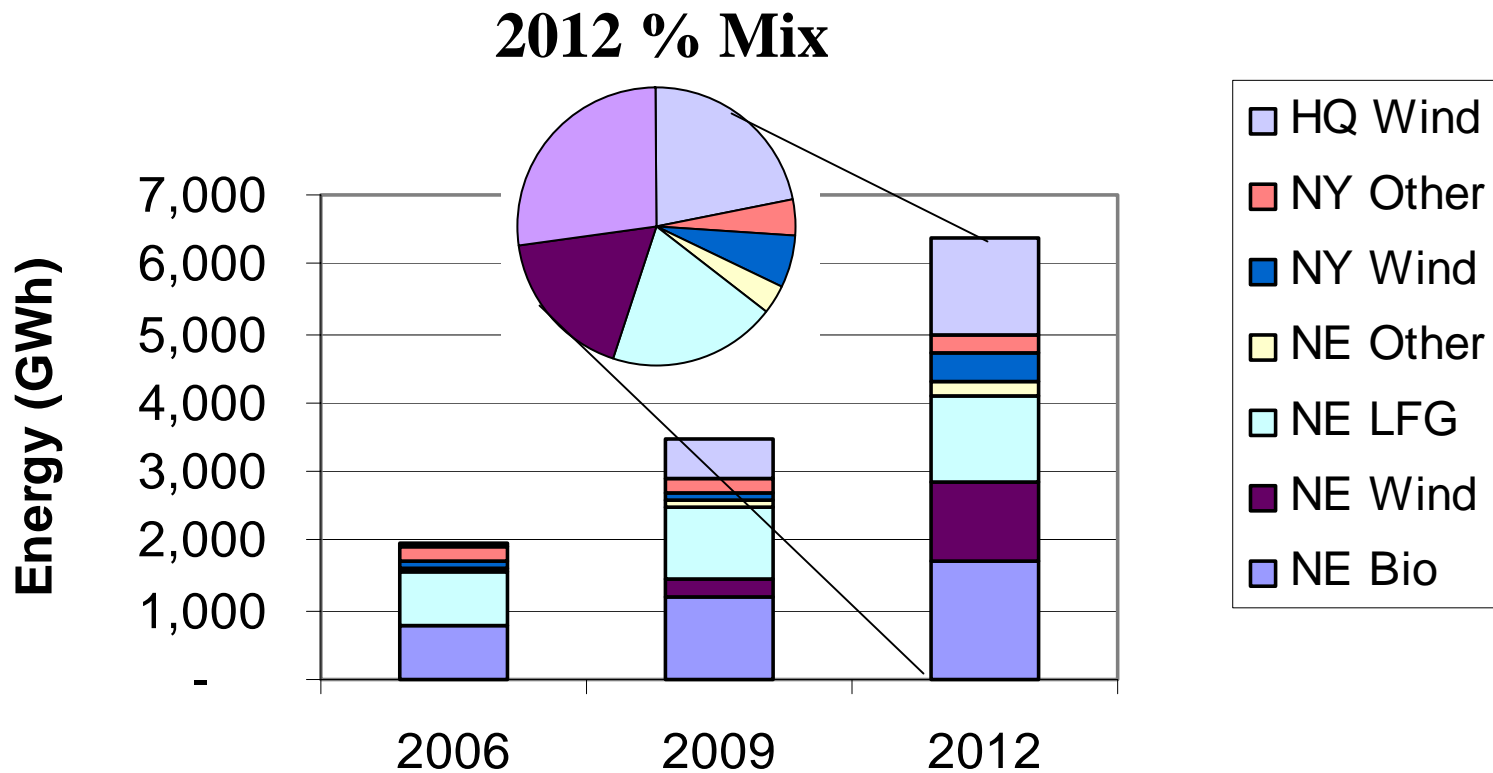


# Supply Mix Comparison – Low RPS Cost Case



NE wind: 76% off-shore wind in 2009, 90% in 2012

# Supply Mix Comparison – High RPS Cost Case



# Scenario Implications

- Supply mix
  - diverse in base case,
  - Includes more wind in low cost case and
  - Less wind, more LFG, more imports in high cost case
- The likelihood of all low cost/high cost drivers converging at the same time is unlikely, but possible in the short-term (e.g. California)
- Even in worst case, it appears that there will be enough supply in the long-term
- Potential for NE supply shortage in 2004 will be incentive for eligible existing and new imports





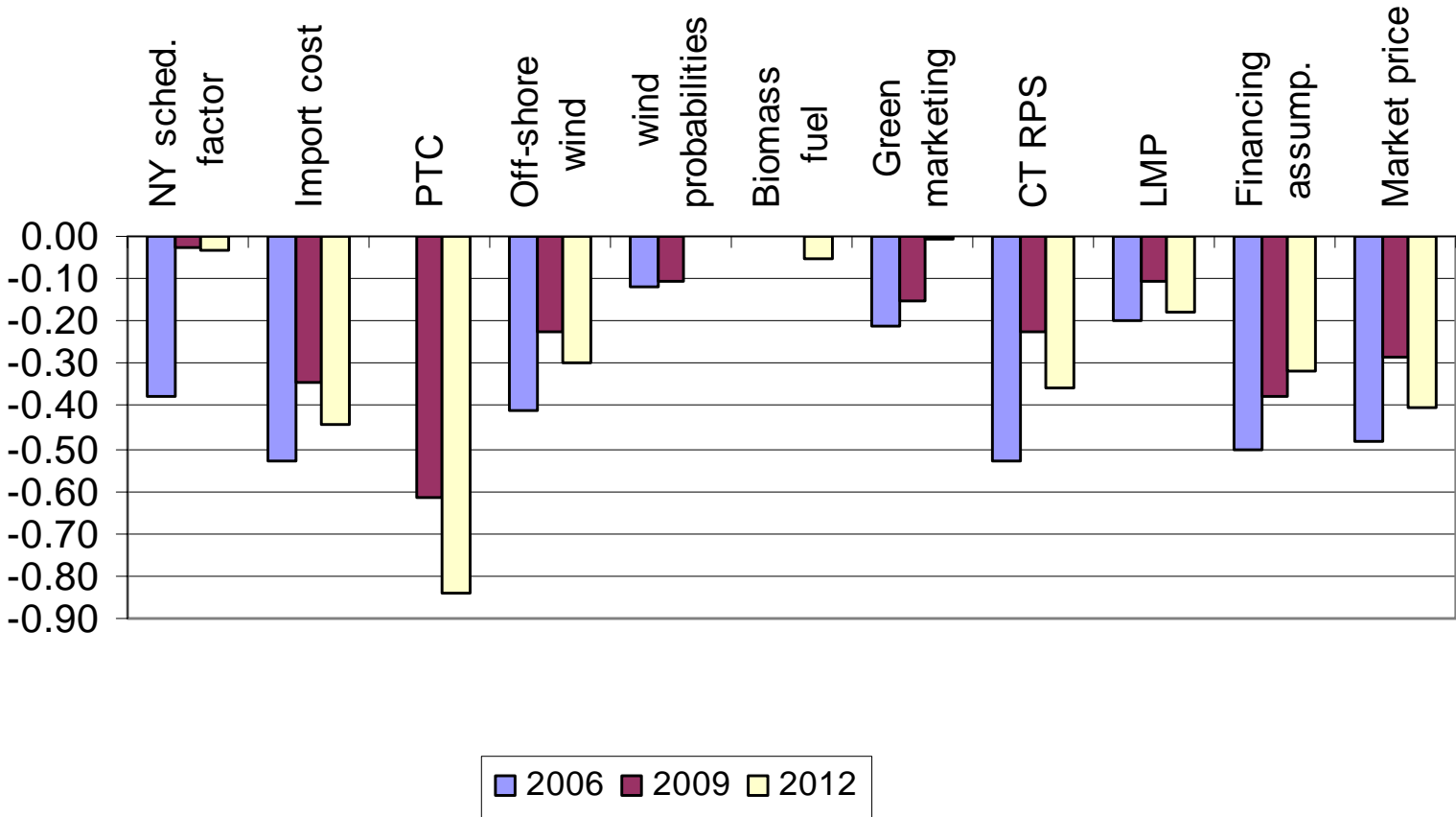
# Impacts of Major Cost Drivers

---

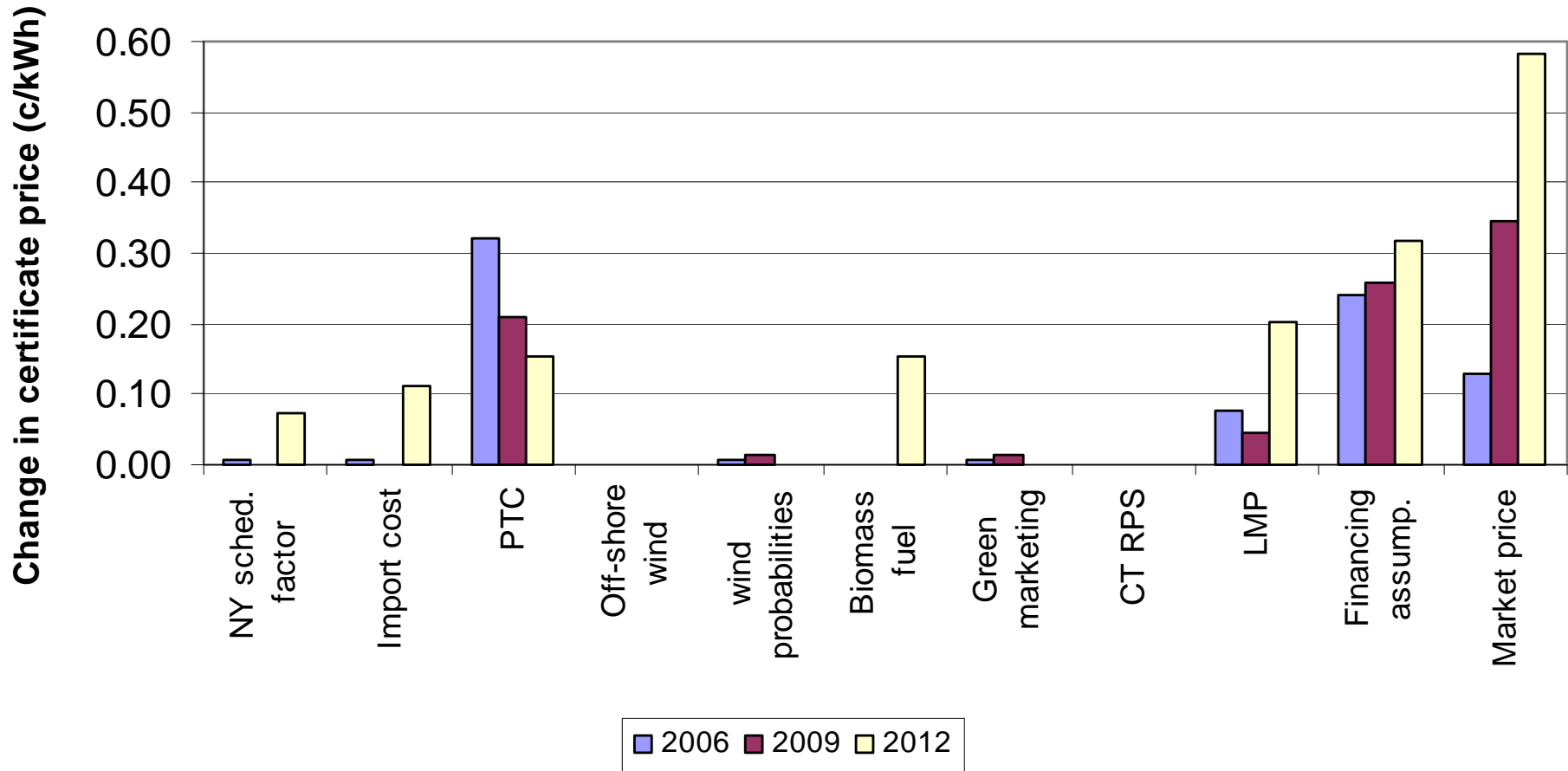
- What assumptions are most important?
- What are their relative contributions?
- Upside and downside risks
  - Symmetric
  - Asymmetric

# Relative Impact of Individual Cost Drivers- Low Price Values

Change in certificate price (c/kWh)

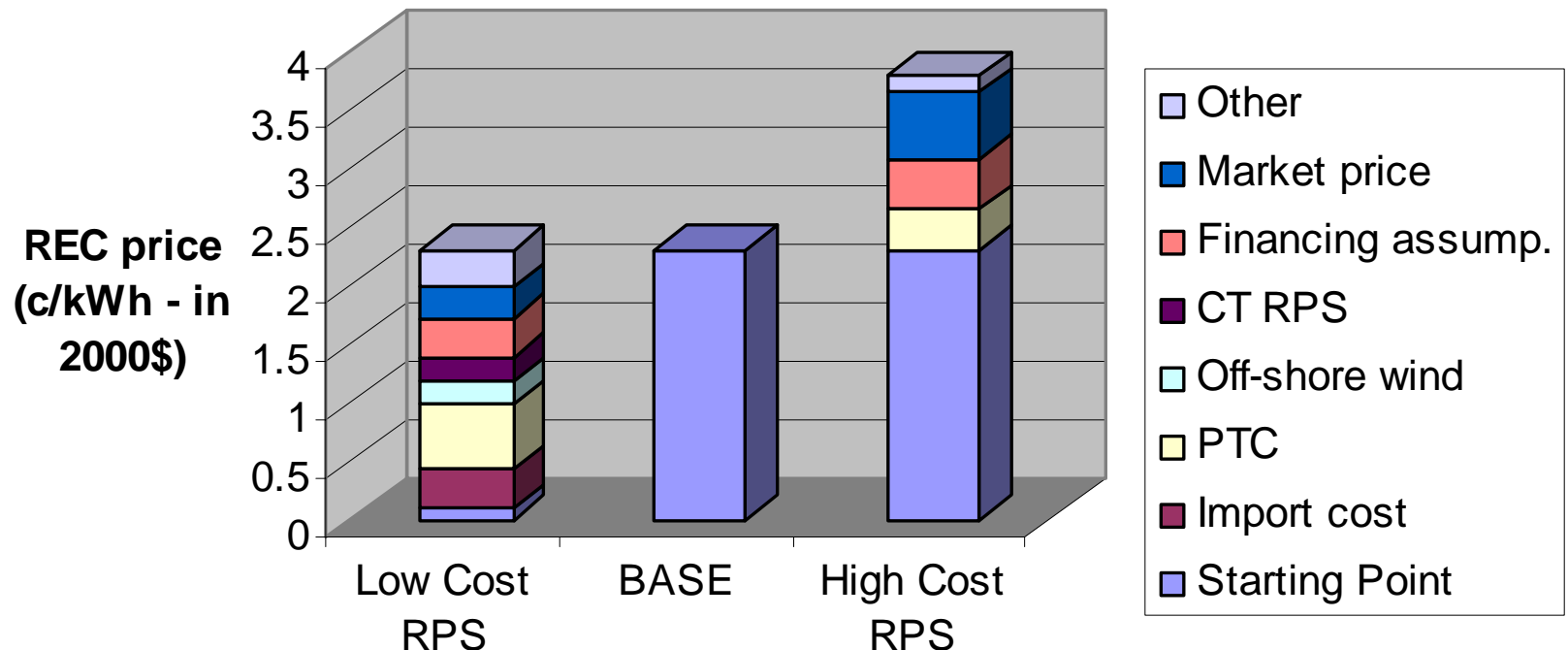


# Relative Impact of Individual Cost Drivers- High Price Values



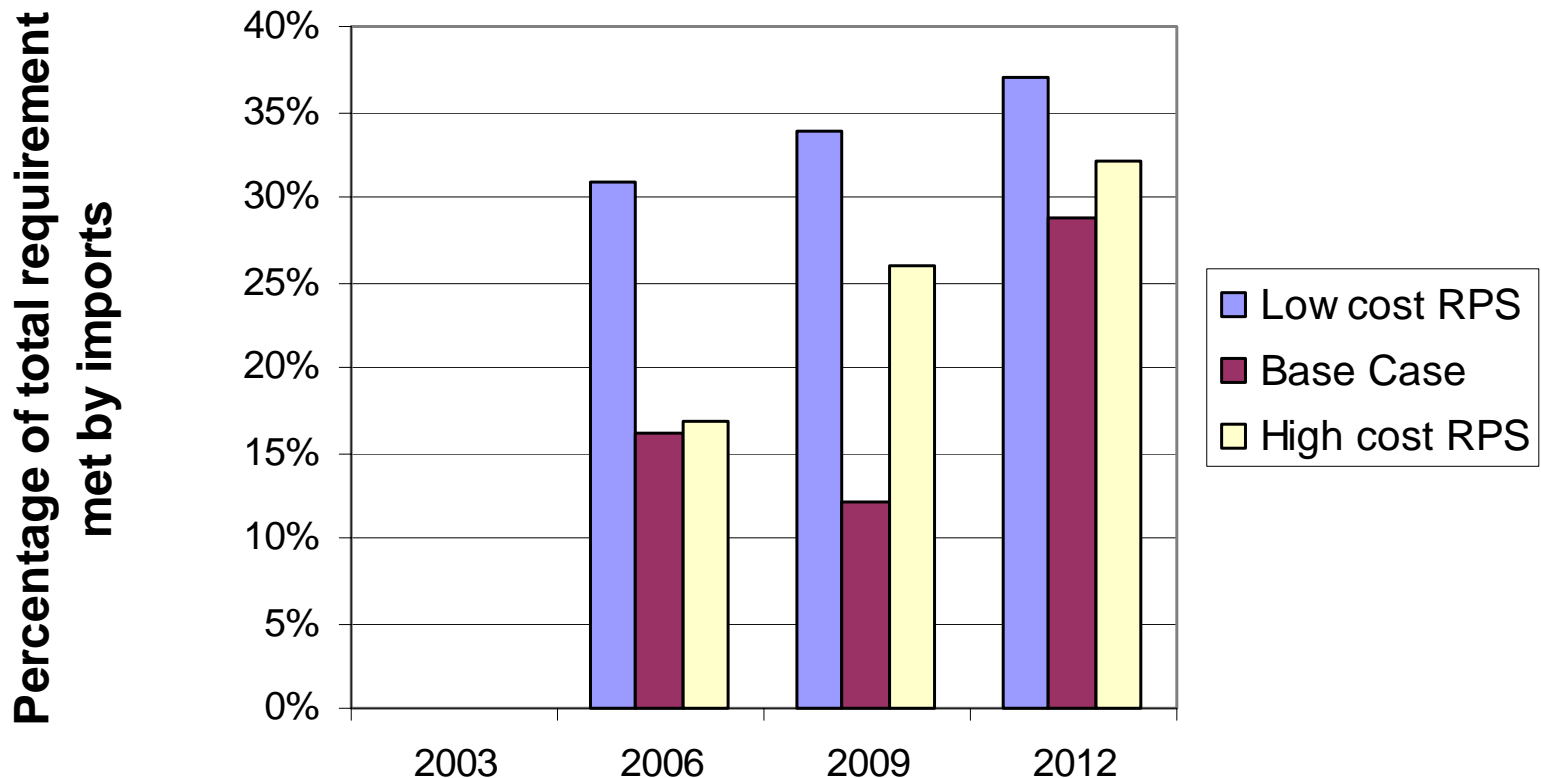
# Another Perspective on Sensitivity

**In 2009:**



# The Impact of Imports on the Analysis - 1

- One of the most controversial focal points of analysis



# The Impact of Imports on the Analysis - 2

## REC price (c/kWh - 2000\$)

	<u>Assumptions</u>		<b>2006</b>	<b>2009</b>	<b>2012</b>
	<u>\$/MWh</u>	<u>SF</u>			
<b>Base + Low cost imports</b>	2*	1	1.77	2.09	2.11
<b>Base case</b>	8*	0.75	2.30	2.50	2.60
<b>Base + High cost imports</b>	10**	0.65	2.32	2.50	2.71

\* Includes \$2/MWh differential between NYISO NEPOOL bus and NEPOOL hub

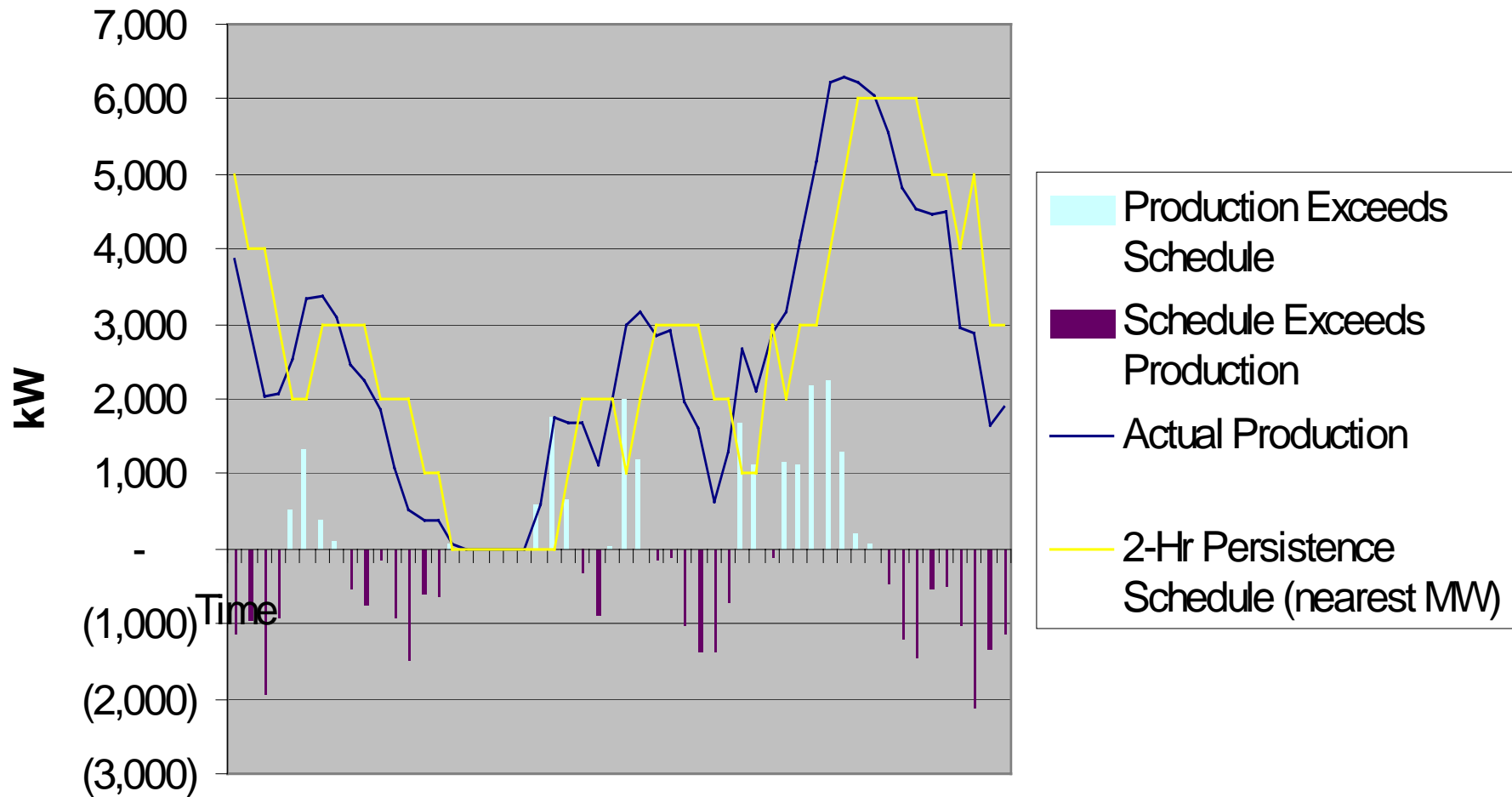
\*\* Includes \$2.50/MWh differential between NYISO NEPOOL bus and NEPOOL hub

# Import Cost Analysis - 3

- We modeled the cost of imports, see demo

	<b>Today's Market Rules (\$/MWh)</b>	<b>If FERC SMD reduces or eliminates seams (\$/MWh)</b>
<b>NE Geographic + Strict Delivery (hourly)</b>	<b>\$11.50-12.50 wind ~\$8.00 baseload</b>	<b>\$5.50 – 8.00 wind \$2.00-3.50 baseload</b>
<b>NE Geographic + Relaxed Delivery (monthly)</b>	<b>~\$8.00</b>	<b>\$2.00 – 3.50</b>
<b>NE + NY Geographic + Strict Delivery (hourly)</b>	<b>\$0.00 – 2.00</b>	<b>\$0.00 – 2.00</b>

# Example of 2-Hour Persistence Forecasting for Small Wind Plant in NY





# Conclusions - 1

- **Since last time, many moving parts in offsetting directions:**
  - biomass playing a smaller role due to tighter eligibility;
  - import cost barriers higher than assumed last time, but not high enough to keep imports from contributing and mitigating costs;
  - CT RPS loophole takes a lot of pressure off;
  - Market prices have increased
  - Challenging environment for financing
  - Less lead time for projects, but 2003 looks to be in good shape with early compliance.
- **Little long-term reliance on ACM**
- ➔ **Amazingly, base case bottom-line hasn't changed that much!**

**(yes, it surprised us too)**

# Conclusions - 2

- Sensitivity to exogenous variables is large, but +/- 1.0-1.5 c/kWh captures most of the reasonable variation
- Reminder: @ 2.5 c/kWh for every 1% of RPS obligation yields 1/40 c/kWh (or 0.25 mils/kWh) retail rate impact



---

END OF PRESENTATION